# Neighborhood Dynamics and Housing Instability

My mother had my older sister when she was 17—she had to drop out of school. She got a GED and she attended a college but they never sent her degree. It was a constant blow.

**55** 

20-year-old college student, repeatedly homeless since 2006

# Neighborhood Dynamics and Housing Instability

The factors driving housing instability and homelessness in New York City go far beyond housing. This reality is underscored by the fact that one in five residents lacks a high school diploma and a growing number of families across the city are working in low-wage industries, struggling to make ends meet. In order to highlight the intersection of these economic pressures as well as opportunities to tailor interventions to local needs, this section uses U.S. Census, housing, and community resource data to highlight geographic factors driving housing instability across New York City as well as patterns in existing resources that present opportunities to increase community stability. Maps are shown at the City Council district level along with figures highlighting either overarching trends in the data or where each City Council district ranks in comparison to other districts.

### **New Trends**

Since 2005 over 13,000 units with affordability restrictions have been lost citywide. In the next five years close to 110,000 more units are at risk for ending their affordability requirements.

In the south and west Bronx, upper Manhattan, and south and central Brooklyn, over 40% of single mothers with young children were living in poverty. Single mothers with young children living in poverty face the greatest risk of homelessness in New York City.

The Bronx is home to 43% of all family shelter units but has only 21% of the City's Adult and Continuing Education centers. Ensuring that homeless families can access infrastructure to address adult education needs is critical to long-term family and housing stability.

# **Key Findings**

In eight City Council districts, over 30% of adults had less than a high school degree and 51% of workers were employed in low-wage occupations. These districts included the neighborhoods of East Harlem/Mott Haven, Morris Heights, Belmont, Concourse, Hunts Point, Corona, Cypress Hills, and Red Hook. (Districts 8, 14, 15, 16, 17, 21, 37, and 38)

# Neighborhoods Slated to Lose Affordable Housing

Severe rent burden and loss of affordable housing are increasing the pressure on families already struggling with housing instability. Since 2005 over 13,000 units with affordability restrictions have been lost citywide. In the next five years close to 110,000 more units are at risk for ending their affordability clauses.

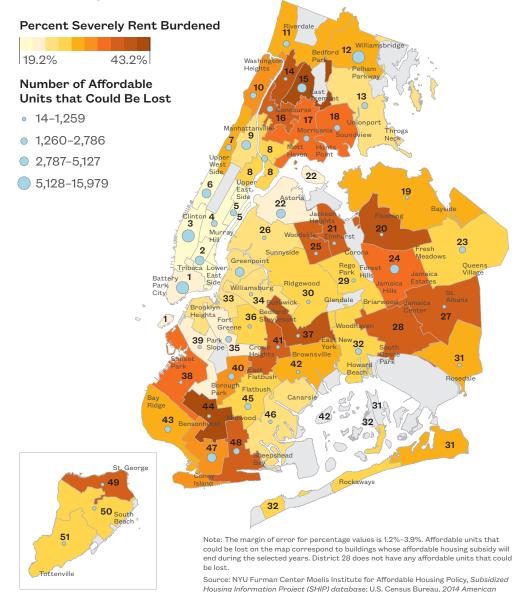
The top five City Council districts for severe rent burden were in the Morris Heights and Belmont areas of the Bronx, Flushing in Queens, and Cypress Hills and Borough Park in Brooklyn. (Districts 14, 15, 20, 37, and 44)

At particularly high risk are those areas of the city with higher than average rent burden where many affordable units could be lost over the next five years. These included Belmont in the Bronx, Jamaica Center in Queens, and Bensonhurst in Brooklyn. (Districts 15, 24, and 47)

Affordable and low-income housing are not always the same. These losses likely underestimate the true decline in low-cost housing that is needed by families on the edge of homelessness.

## Severe Rent Burden and Disappearing Affordable Units

Percent of Households Spending 50% or More of Income on Rent and Number of Affordable Units that Could Be Lost from 2017 to 2022, by City Council District 2010–2014 5-year Estimate



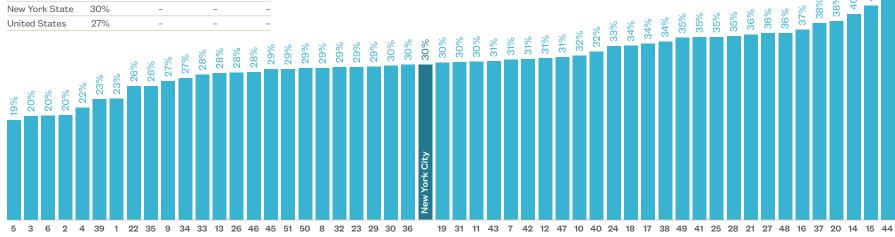
Community Survey 5-year Estimates.

#### Severe Rent Burden

Percent of Households Spending 50% or More of Income on Rent, by City Council District 2010-2014 5-year Estimate

	Severe Rent Burden	Affordable Units Lost 2005–2016	Affordable Units That Could Be Lost 2017–2022	Remaining Affordable Units
Manhattan	23%	5,744	40,334	200,182
Bronx	35%	2,032	29,863	212,108
Brooklyn	31%	2,364	24,892	168,687
Queens	32%	3,133	13,461	68,290
Staten Island	32%	132	1,004	9,668
New York City	30%	13,405	109,554	658,935
New York Stat	te 30%	-	-	-
United States	27%	-	-	-

Note: City Council district maps and tables were created using Census block group data, which are only available in five-year estimates. Affordable units are those with affordable housing subsidies. Source: U.S. Census Bureau, 2014 American Community Survey 5-vear Estimates



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Huguenot, Tottenville, Arden Heights, Annadale

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# **Why Education Matters**

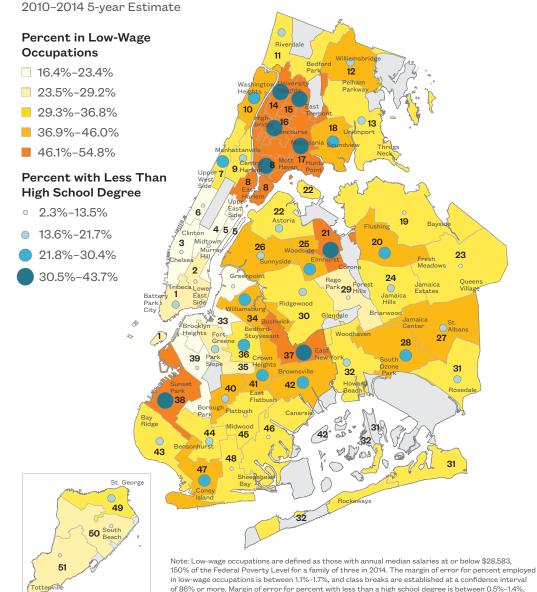
In eight City Council districts, over 30% of adults had less than a high school degree. These included the neighborhoods of East Harlem/Mott Haven, Morris Heights, Belmont, Concourse, Hunts Point, Corona, Cypress Hills, and Red Hook. (Districts 8, 14, 15, 16, 17, 21, 37, and 38)

In these eight neighborhoods with the lowest educational attainment combined, over half (51%) of workers were employed in low-wage occupations.

Low-wage work and incomplete educations place families at risk for housing instability. Addressing the educational and employment needs of families in New York City is critical to reducing homelessness.

### Low-Wage Occupations and Educational Attainment

Percent of Employed People Working in Low-Wage Occupations (Median Income Less Than \$29,000 per Year) and Percent of Adults 25 Years or Older with Less Than a High School Degree, by City Council District



and class breaks are established at a confidence interval of 95% or more.

### Low-Wage Occupations and **Educational Attainment**

Percent of Employed People Working in Low-Wage Occupations (Median Income Less Than \$29,000 per Year) and Percent of Adults 25 Years or Older with Less Than a High School Degree, by City Council District 2010-2014 5-year Estimate

	Percent in Low-Wage Occupations	Percent with Less Than High School Degree
Manhattan	26%	14%
Bronx	45%	30%
Brooklyn	36%	21%
Queens	38%	20%
Staten Island	28%	12%
New York City	35%	20%
New York State	34%	15%
United States	36%	14%

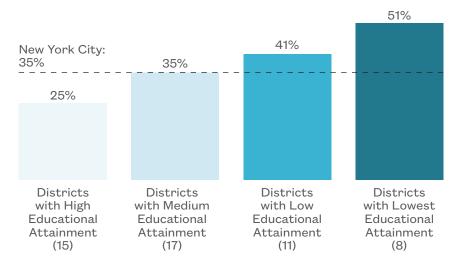
Note: Low-wage occupations are defined as those with annual median salaries at or below \$28,583, 150% of the Federal Poverty Level for a family of three in 2014.

Source: U.S. Census Bureau, 2014 American Community Survey 5-year Estimates.

# Percent of Workers in Low-Wage Occupations, by District's **Educational Attainment**

Employed People Working in Low-Wage Occupations (Median Income Less Than \$29,000 per Year), by City Council District's Educational Attainment (Percent of Adults 25 Years or Older with Less Than a High School Degree)

2010-2014 5-year Estimate



Note: District groups match Percent with Less Than High School map groups. Districts with high educational attainment have between 2.3%-13.5% of adults with less than a high school degree. Districts with medium educational attainment have 13.6%-21.7%; districts with low educational attainment have 21.8%-30.4%, and districts with lowest educational attainment have 30.5%-43.7% of adults with less than a high school degree.

Source: U.S. Census Bureau, 2014 American Community Survey 5-year Estimates.

# Are Education Centers Reaching Homeless Families?

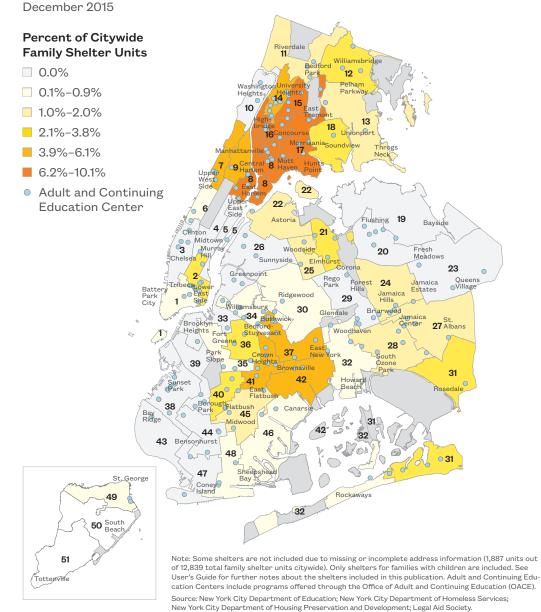
Despite the demonstrated need of parents in shelter to access continuing education classes, City Council districts where shelter units are concentrated do not have more Adult and Continuing Education centers. Only 30% of centers were located in the ten City Council districts that are home to 70% of all family shelter units citywide.

This trend was true by borough as well. The Bronx, which is home to 43% of all family shelter units, had only 21% of the city's Adult and Continuing Education centers.

Placing adult education classes in existing shelters could increase the capacity of these programs to serve homeless families and reduce barriers that prevent homeless parents from completing the program.

# Family Shelter Units and Adult and Continuing Education Centers

Percent of Citywide Family Shelter Units and Locations of Adult and Continuing Education Centers, by City Council District



# New York City's Adult and Continuing Education Centers (ACEC), by Shelter Distribution

December 2015

Almost one-quarter (24%) of the city's Adult and Continuing Education centers were found in the 17 districts without any family shelter units.

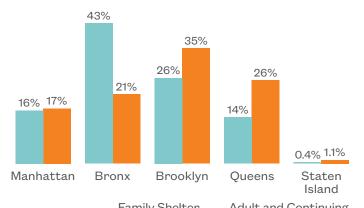


Percent of Citywide Units	Total Number of ACEC	Percent of ACEC
Districts Without Units (17)	44	24%
Districts with Fewest Units (	9) 31	17%
Districts with Few Units (8)	30	16%
Districts with Some Units (7)	) 23	13%
Districts with Many Units (6)	28	15%
Districts with Most Units (4)	28	15%

# Family Shelter Units and Adult and Continuing Education Centers, by Borough

December 2015

- Percent of City's Family Shelter Units
- Percent of City's Adult and Continuing Education Centers



	Family Shelter Units	Education Centers
Manhattan	1,780	31
Bronx	4,702	39
Brooklyn	2,870	65
Queens	1,554	47
Staten Island	46	2
New York City	10,952	184

Note: Some shelters are not included due to missing or incomplete address information (1,887 units out of 12,839 total family shelter units citywide). Only shelters for families with children are included. See User's Guide for further notes about the shelters included in this publication. Adult and Continuing Education Centers include programs offered through the Office of Adult and Continuing Education (OACE).

Source: New York City Department of Education; New York City Department of Homeless Services; New York City Department of Housing Preservation and Development; Legal Aid Society.

# Where Are Employment Services Needed?

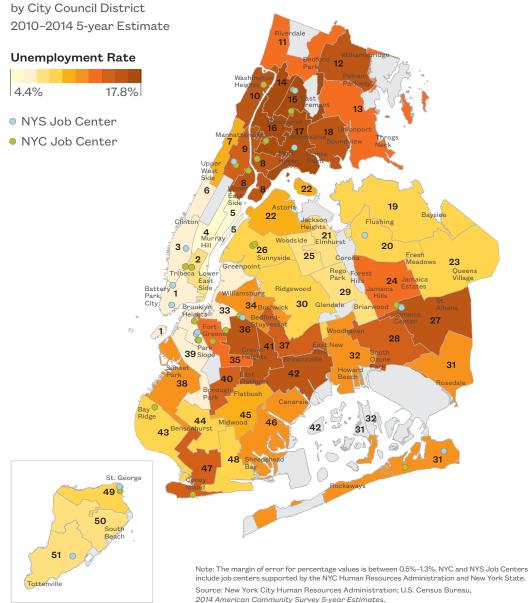
Families experiencing unemployment and underemployment are at high risk for housing instability and homelessness.

Families living in some communities with high unemployment lack services in their own neighborhoods. These neighborhoods include the Eastchester and Parkchester areas of the Bronx and Cypress Hills, Ditmas Park, Brownsville, and East New York in central Brooklyn. (Districts 12, 18, 37, 40, 41, and 42)

Some areas with few job centers have many shelters. Shelter infrastructure could be leveraged to provide job search and training services not only to homeless families, but also to those living in the surrounding community who are struggling with employment.

# **Unemployment and Job Centers**

Percent of People Who Are Unemployed and Locations of NYC and NYS Job Centers,



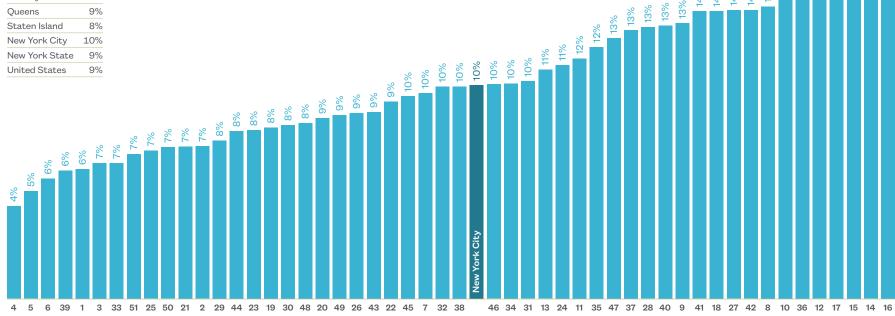
### Unemployment

Percent of People Who Are Unemployed, by City Council District 2010-2014 5-year Estimate



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# Where Are Young Families at Risk for Homelessness?

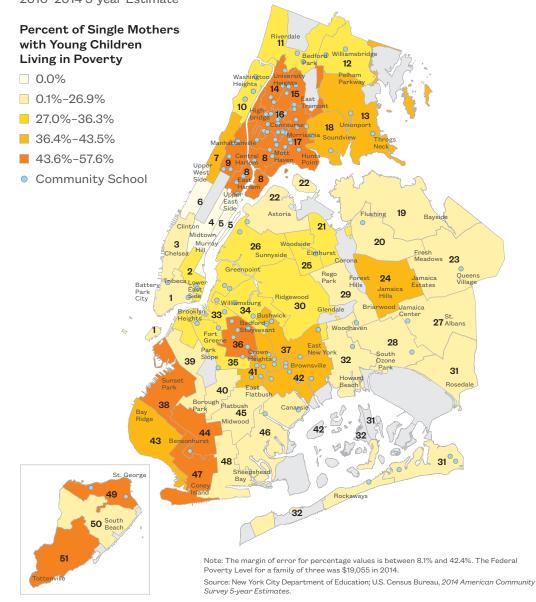
One out of every six individuals living in family shelters is a child age five or younger.

Poverty among single mothers with children under five years old ranged widely in the city. In three Manhattan districts, none of these families lived in poverty (Districts 4, 5, and 6), while in the south and west Bronx, upper Manhattan, and south and central Brooklyn, between 44%–58% of these families lived in poverty. (Districts 8, 9, 14–17, 36, 38, 44, 47, 49, and 51)

Community schools are neighborhood hubs that not only educate students, but also provide social services to families and resources to communities.

# Single Mothers with Young Children Living in Poverty and Community Schools

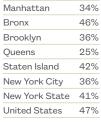
Percent of Single Mothers with Children Under Five Years Old Earning Below the Federal Poverty Level and Locations of Community Schools, by City Council District 2010–2014 5-year Estimate



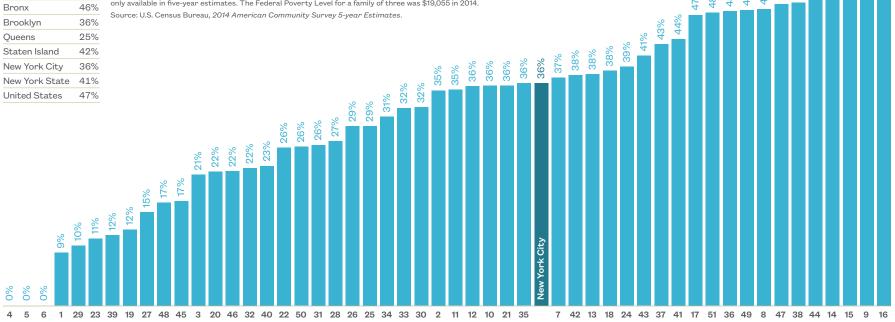
## Single Mothers with Young Children Living in Poverty

Percent of Single Mothers with Children Under Five Years Old Earning Below the Federal Poverty Level, by City Council District

2010-2014 5-year Estimate



Note: City Council district maps and tables were created using Census block group data, which are only available in five-year estimates. The Federal Poverty Level for a family of three was \$19,055 in 2014.



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# Are Families Accessing Homelessness Prevention Services?

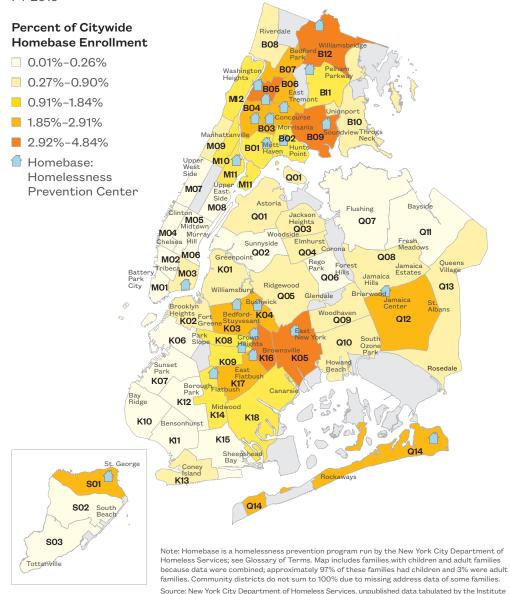
While residents from all New York City community districts used Homebase prevention services, use was most heavily concentrated in University Heights, Unionport/Soundview, Williamsbridge, East New York, and Brownsville. (B05, B09, B12, K05, and K16)

Both Mott Haven and East Harlem stand out for having lower Homebase prevention program use than would be expected. These neighborhoods saw only moderate use of Homebase prevention programs but were among the six communities that saw the largest increase in shelter entry from FY 2012-FY 2015. (B01 and M11)

Ensuring access to these services for families is key not only in areas with high homelessness, but also areas where homelessness is growing.

#### Homebase: Homelessness Prevention

Percent of New York City Families Enrolled in Homebase Prevention Services and Locations of Homebase: Homelessness Prevention Centers, by Community District FY 2015



for Children, Poverty, and Homelessness, FY 2015.

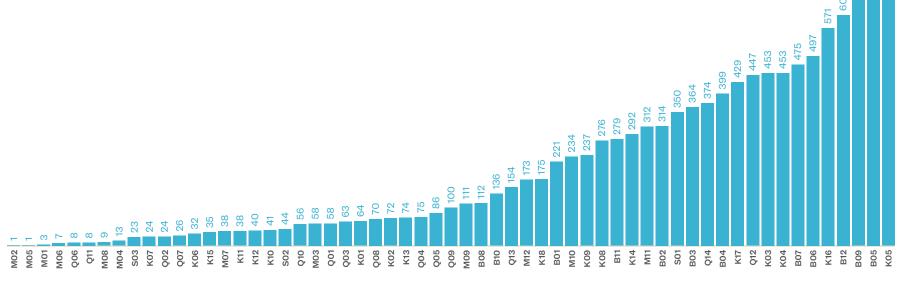
## Homebase: Homelessness Prevention

Number of New York City Families Enrolled in Homebase Prevention Services, by Community District FY 2015

Manhattan	960
Bronx	4,793
Brooklyn	4,133
Queens	1,549
Staten Island	417
New York City	17,075

Note: Homebase is a homelessness prevention program run by the New York City Department of Homeless Services; see Glossary of Terms. Chart includes families with children and adult families because data were combined; approximately 97% of these families had children and 3% were adult families. Community districts do not sum to city or borough totals due to missing address data of some families. Boroughs do not sum to city total for the same reason.

Source: New York City Department of Homeless Services, unpublished data tabulated by the Institute for Children, Poverty, and Homelessness, FY 2015.



#### **Community Districts and Select Neighborhoods**

Manhattan M01	MO8 Upper East Side	B03 Morrisania	<b>B11</b> Pelham Parkway	<b>K06</b> Park Slope	<b>K14</b> Flatbush/Midwood	<b>Q03</b> Jackson Heights	<b>Q11</b> Bayside
Battery Park/Tribeca MO2	MO9 Manhattanville	B04 Concourse/Highbridge	B12 Williamsbridge	K07 Sunset Park	K15 Sheepshead Bay	Q04 Elmhurst/Corona	Q12 Jamaica/St. Albans
Greenwich Village	M10	B05	- Williamobridge	K08	K16	Q05	Q13
M03	Central Harlem	University Heights	Brooklyn	Crown Heights North	Brownsville	Ridgewood/Glendale	Queens Village
Lower East Side  MO4	M11 East Harlem	B06 East Tremont	<b>K01</b> Williamsburg/Greenpoint	KO9 Crown Heights South	K17 East Flatbush	Q06 Rego Park/Forest Hills	Q14 The Rockaways
Chelsea/Clinton	M12	B07	K02	K10	K18	Q07	mononawayo
M05	Washington Heights	Bedford Park	Fort Greene/Brooklyn Heights	Bay Ridge	Canarsie	Flushing	Staten Island
Midtown Business District	Bronx	B08 Riverdale	<b>K03</b> Bedford-Stuyvesant	K11 Bensonhurst	Queens	Q08 Fresh Meadows/Briarwood	<b>S01</b> St. George
Murray Hill/Stuyvesant	B01	B09	K04	K12	Q01	Q09	S02
M07	Mott Haven	Unionport/Soundview	Bushwick	Borough Park	Astoria	Woodhaven	South Beach
Upper West Side	B02 Hunts Point	B10 Throgs Neck	K05 East New York	K13 Coney Island	Q02 Sunnyside/Woodside	<b>Q10</b> Howard Beach	<b>S03</b> Tottenville